# SPRECKELS COMMUNITY SERVICES DISTRICT FINANCIAL STATEMENTS

June 30, 2009

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#### INDEPENDENT AUDITOR'S REPORT

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Board of Directors Spreckels Community Services District Spreckels, California

We have audited the accompanying basic financial statements of the Spreckels Community Services District (District) as of and for the year ended June 30, 2009 as listed in the table of contents. These basic financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the State Controller's *Minimum Audit Requirements for California Special Districts*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the District as of June 30, 2009 and the changes in financial position for the year then ended in conformity with auditing standards generally accepted in the United States of America as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. The District has elected not to present Management's Discussion and Analysis.

Bianchi, Kasavan & Pope XXP

Salinas, California

**BASIC FINANCIAL STATEMENTS** 

# STATEMENT OF NET ASSETS

JUNE 30, 2009

### **ASSETS**

CURRENT ASSETS  Cash in County Treasury - Note 1  Cash in Bank	\$	106,568 57
Receivables Taxes Fire protection funding - Note 2		1,401 36,674
TOTAL CURRENT ASSETS		144,700
NONCURRENT ASSETS Capital assets, net - Notes 1 and 3	Indiana di Adalahan	253,759
TOTAL ASSETS	\$	398,459
LIABILITIES AND NET ASSETS		
CURRENT LIABILITIES  Accounts payable  Accrued liabilities	\$	16,876 815
TOTAL CURRENT LIABILITIES		17,691
NET ASSETS - Note 1 Investment in capital assets Unrestricted		253,759 127,009
TOTAL NET ASSETS		380,768
TOTAL LIABILITIES AND NET ASSETS	\$	398,459

#### STATEMENT OF ACTIVITIES AND CHANGES IN NET ASSETS

# FOR THE YEAR ENDED JUNE 30, 2009

OPERATING REVENUES Property taxes Fire protection funding Fire protection user fees Homeowners' property tax relief	\$ 25,995 36,674 36,874 146
TOTAL OPERATING REVENUES	99,689
OPERATING EXPENSES  Salaries and employee benefits Services and supplies Fire protection service Fire department expense Insurance	4,365 43,556 34,500 36,720 4,353
TOTAL OPERATING EXPENSES	123,494
LOSS FROM OPERATIONS BEFORE DEPRECIATION	(23,805)
DEPRECIATION - Note 3	 (11,803)
OPERATING LOSS	(35,608)
NON-OPERATING REVENUES Interest income	 4,810
CHANGE IN NET ASSETS	(30,798)
NET ASSETS, BEGINNING OF YEAR	407,213
PRIOR PERIOD ADJUSTMENT - Note 4	 4,353
NET ASSETS, END OF YEAR	\$ 380,768

# **BALANCE SHEET - GOVERNMENTAL FUND**

**JUNE 30, 2009** 

### **ASSETS**

CURRENT ASSETS		
Cash in County Treasury - Note 1	\$	106,568
Cash in Bank		57
Receivables		
Taxes		1,401
Fire protection funding - Note 2		36,674
TOTAL ASSETS	\$	144,700
LIABILITIES AND NET ASSETS		
CURRENT LIABILITIES		
Accounts payable	\$ -	16,876
Accrued liabilities		815
TOTAL LIABILITIES		17,691
FUND BALANCES		
Unreserved		
Designated		
Public Safety		42,941
Storm drain maintenance		58,890
Undesignated		25,178
TOTAL FUND BALANCES		127,009
TOTAL LIABILITIES AND FUND BALANCES	\$	144,700

# RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET ASSETS

JUNE 30, 2009

FUND BALANCE - GOVERNMENTAL FUND	\$ 127,009
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental fund balance sheet.	 253,759
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 380,768

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GOVERNMENTAL FUND

# FOR THE YEAR ENDED JUNE 30, 2009

	 Budget	\$	Actual	F	ariance - avorable favorable)
REVENUE		•	05.005	•	05.005
Property taxes	\$ -	\$	25,995	\$	25,995
Fire protection funding	-		36,674		36,674
Fire protection user fees	*		36,874		36,874
Interest	-		4,810		4,810 146
Homeowners' property tax relief	 		146		140
TOTAL REVENUE	 -		104,499		104,499
EXPENDITURES					
Salaries and employee benefits	4,600		4,365		235
Services and supplies	25,000		43,556		(18,556)
Fire protection services	34,500		34,500		-
Fire Department expense	-		36,720		(36,720)
Insurance	5,000		4,353		647
Capital outlay	 227,735		**		227,735
TOTAL EXPENDITURES	 296,835		123,494		173,341
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	\$ (296,835)		(18,995)	\$	277,840
FUND BALANCE, BEGINNING OF YEAR			141,651		
PRIOR PERIOD ADJUSTMENT - Note 4			4,353		
FUND BALANCE, END OF YEAR		\$	127,009		

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES

### FOR THE YEAR ENDED JUNE 30, 2009

#### **NET CHANGE IN FUND BALANCES - GOVERNMENTAL FUND**

Amounts reported for governmental activities in the statement of activities are different because:	\$ (18,995)
Depreciation expense on capital assets is reported in the government-wide statement of activities and changes in net assets, but do not require the use of current financial resources. Therefore, depreciation expense is not reported as an expenditure in	
governmental funds.	 (11,803)
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ (30,798)

#### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2009

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Organization**

The Spreckels Community Services District was organized by resolution of the Board of Supervisors of Monterey County on March 17, 1985, subsequent to the approval by the voters in the District. The same resolution ordered dissolution of Monterey County Service Area (CSA) No. 40 and transfer of the funds, property, rights and obligations of the County Service Area No. 40. The effective date of the organization of the District and dissolution of CSA No. 40 was July 1, 1986. The District is governed by the provisions of the California Government Code commencing with Section 61000.

Effective July 1, 1991, the District, in accordance with the Spreckels Volunteer Fire Company, is to provide fire protection services for the community according to the agreement entered into on May 10, 1991.

The function of the District is to provide the following services:

- Collection, treatment and disposal of sewage waste and water
- Street lighting
- Collection and disposal of garbage
- Fire protection services
- Storm drain maintenance

#### **Financial Reporting Entity**

The accompanying basic financial statements of the District include all the financial activities of the District. The District has no component units.

#### Basis of Presentation

The accounting and reporting policies of the District relating to the funds included in the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants in the publication entitled *Audits of State and Local Governmental Units* and by the

#### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2009

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Basis of Presentation (Continued)

Financial Accounting Standards Board (when applicable). As allowed in Section P80 of GASB's Codification of Governmental Accounting and Financial Reporting Standards, the District has elected not to apply Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee of Accounting Procedure issued after November 30, 1989. The more significant accounting policies of the District are described below.

The District's basic financial statements consist of government-wide financial statements and fund financial statements. The government-wide financial statements display information about the primary government as a whole. The fund financial statements for the primary government's governmental fund are presented after the government-wide statements.

The District reports the following fund:

#### General Fund

The fund is used to account for all financial resources except those required to be accounted for in another fund.

#### Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the accrual basis of accounting. The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, if measurable.

Revenues from local sources consist primarily of property taxes. Property tax revenues received from the State of California are recognized when susceptible to accrual. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received.

# SPRECKELS COMMUNITY SERVICES DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2009

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Designated Fund Balances

### · Fire mitigation fees

The District adopted Resolution 94-1 on January 11, 1994 imposing fire protection development fees on new construction developments within the District. The purpose of the fee is to enable the District to provide and maintain its level of fire protection services. As required by Ordinance 3602 of the Monterey County Code, all fees collected shall be segregated and expended for the purpose of providing capital facilities and equipment to serve new development within the service area of the District.

#### **Budgets and Budgetary Control**

The District is required to adopt an annual budget. The District operates under the general laws of the State of California and annually adopts a budget for its general fund effective July 1 for the ensuing fiscal year. The annual budgets are adopted on the modified accrual basis of accounting which is consistent with the basis of accounting applied to the funds. Budgeted amounts are as originally adopted or amended by the District's Trustees.

#### Cash in County Treasury

Cash accounts, which essentially operate as demand deposit accounts, are maintained by the Monterey County Treasurer's Office. Available cash balances are controlled and invested by the County Treasurer in pooled investment funds characterized as Category I, which include investments that are insured or registered and held by an agent in the District's name as set forth by the Government Accounting Standards Board. Earnings from these funds are generally credited to the District's accounts on a quarterly basis.

The Monterey County Treasurer's policy is to invest in any security authorized by Section 53635 of the Government Code of the State of California and any other Government Code that permits investments in various securities or participation in investment trading techniques or strategies. However, these balances are not insured or collateralized by any agency. As of June 30, 2009 the market value of the County investment portfolio was not materially different from its carrying value.

# SPRECKELS COMMUNITY SERVICES DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS

**JUNE 30, 2009** 

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Capital Assets**

Capital assets (including infrastructure) of the District are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated fair market value on the date contributed. The District defines capital assets as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Capital assets are depreciated or amortized using the straight-line method over their estimated useful lives.

The estimated useful lives are as follows:

Infrastructure (Storm drainage system) 40 years

Maintenance and repairs are charged to operations when incurred. Betterments and major improvements which significantly increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement of capital assets, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

Certain storm drainage fixed assets were transferred from the Monterey County Services Area No. 40 to the District upon the dissolution of the Services Area. The transferred fixed assets, consisting of a storm drainage system, are recorded based on an estimate of the system's value as of December 24, 1987. The storm drainage system consists of concrete gutters, underground collector lines, a steel pumphouse containing a 5 horsepower pump, two 75 horsepower pumps and a 24-inch outfall line which drains into the Salinas River. Depreciation expense was \$11,803 for the year ended June 30, 2009

#### **Property Taxes**

The County is responsible for assessment, collection and apportionment of property taxes for all taxing jurisdictions, including the District. Secured property taxes for each year ended June 30 are payable in equal installments, November 1 and February 1, and become delinquent on December 10 and April 10, respectively. The lien date is March 1 of each year. Property taxes are accounted for as collected and remitted by the County in the governmental funds. Property taxes on the unsecured roll are due on the March 1 lien date and become delinquent if unpaid on August 31.

# SPRECKELS COMMUNITY SERVICES DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS

**JUNE 30, 2009** 

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Income Taxes

The District is a California local government unit which is exempt from both federal and state income taxes.

#### **Net Assets**

Net assets are the excess of all the District's assets over all its liabilities, regardless of the fund. Net assets are divided into three captions under GASB Statement 34 and are described below:

- Invested in Capital Assets, net of related debt describes the portion of net assets which is represented by the current net book value of the District's capital assets, less the outstanding balance of any debt issued to finance these assets (if any).
- Restricted describes the portion of net assets which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws or other restrictions which the District cannot unilaterally alter.
- Unrestricted describes the portion of net assets which is not restricted to use.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts. Actual results could differ from those estimates.

#### 2. FIRE PROTECTION FUNDING RECEIVABLE

A total of \$2.6 million in Proposition 172 revenues was approved by the Monterey County Board of Supervisors for allocation to fire protection service agencies to help maintain existing service levels. A receivable of \$36,674 is the portion of the funding allocated to the District.

# SPRECKELS COMMUNITY SERVICES DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2009

# 3. CAPITAL ASSETS

Changes in fixed assets for the year ended June 30, 2009 consist of the following:

	Balance July 1, 2008		A	Net additions	Balance June 30, 2009	
Drainage system	\$	472,110	\$	-	\$	472,110
Accumulated depreciation		(206,548)		(11,803)		(218,351)
TOTAL	<u>\$</u>	265,562	\$	(11,803)	\$	253,759

### 4. PRIOR PERIOD ADJUSTMENT

Insurance payments of \$4,353 for 2008-2009 were expensed in 2007-2008 An adjustment was made to correct net assets and insurance expense at June 30, 2009.